

NORTHEAST ROUNDTABLE SESSION 1

Meeting Notes

Wednesday September 26th, 2018



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Guidance with integrity.

Northeast Roundtable Session 1 – Meeting Notes

Type of Meeting:	In-person
Date:	Wednesday September 26 th , 2018
Time:	6:30pm – 9:30pm
Location:	Northern Grand Hotel, Fort St. John
Handouts:	Terms of Reference Meeting Agenda Meeting PowerPoint Presentation Land Transfer Process PowerPoint Presentation Government Priorities Power Point Presentation
Attachments:	Appendix A - Attendees Appendix B - Terms of Reference Appendix C - Code of Conduct

Doors opened at 6:00pm. Attendees were asked to place their name and organization on a post-it note and affix it to a large wall-map to understand the location and groups they represented. Additional tables and seating were added to the room at 6:30pm to accommodate the high number of attendees. The meeting subsequently started 15 minutes later.

1.0 Introductions

Ellen Frisch of TJC Consulting (TJC) acknowledged the effort of the more than 45 people in the room to spend their evening, and for some drive great distances for this important first meeting. TJC provided a general overview of the Roundtable meeting agenda and objectives.

Participants shared their definitions of “success” for the first Roundtable meeting. Transparency, meaningful consultation, collaboration and active First Nation participation were shared themes.

2.0 Opening Comments

Dale Morgan (MIRR) provided the Roundtable’s history from Urban Systems engagement and their *Community and Stakeholder Engagement Review on Land Use Initiatives and Agreements with First Nations* report. MIRR is committed to building the Roundtable and to provide a space for stakeholders, and others, to participate in discussion. The meeting was designed to initiate the Roundtable process and prepare to engage on priorities at a high level.

4.0 Terms of Reference

The Draft Terms of Reference (TOR) was distributed and its major components outlined. The operation of the Roundtable, meeting process and agenda were reviewed. Facilitation is being undertaken by TJC, who is working closely with MIRR.

In addition to Land Transfer, other consultation processes (for example caribou planning) are planned by the BC Government designed to deeply engage on. Those processes have yet to be confirmed.

Participant Comments

- Consultation must be meaningful and occur before decisions are made. Distrust has occurred where lands were identified but projects moved ahead without meaningful consultation;
- First Nations are an important collaborative participant in the Roundtable. First Nations have rights and are negotiating with the BC Government on a government to government level and are therefore not 'stakeholders';
- The focus should be on resolving issues of those who work and live together in the area.
- First Nations are partners in the process. There is a vision that everyone is at the table working together as partners;
- Land use planning needs to be in the center of engagement. It is the government's duty to commit to and honor meaningful engagement;
- Everyone at the table is meant to trust the process; their interests need to be considered.
- There should be consideration for a consensus recommendation from the Roundtable to Government;
- There is concern about being spoon-fed an agenda – needs flexibility for participant priorities.
- Participants want engagement before lines are drawn on a map; and,
- A participant, who was also a member of the media, emphasized the importance of public information being made available regarding Treaty 8 negotiations, land use measures and land protections.

G. Recknell (MIRR) explained that lines on the map are required in order to status and research the parcels. Decisions on parcels will not be made without input from stakeholders.

Break – 8:00 – 8:15

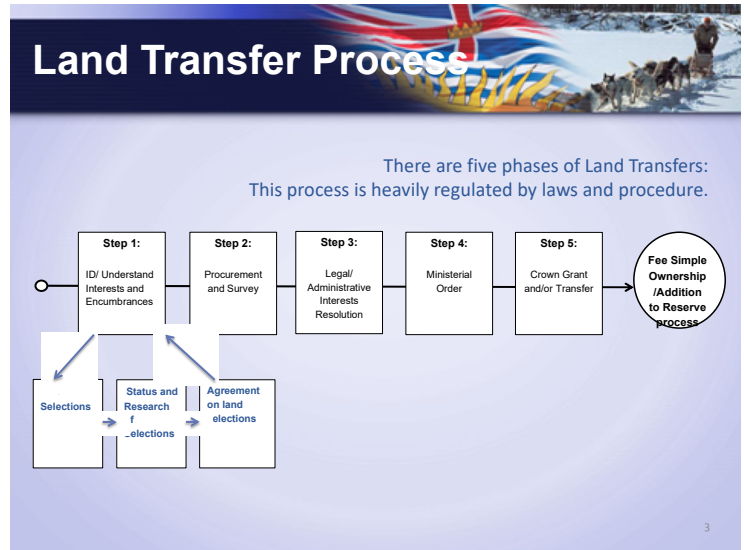
5.0 MIRR Presentations and Priority Discussion

Note: The Agenda was amended to first undertake the Land Transfer Process presentation, followed by the Priority Setting presentation and dialogue.

Process of Land Transfer and Roundtable Engagement

D. Morgan presented on: *Process of Land Transfer and Roundtable Engagement*. Five steps of the land transfer process were outlined, and the following points noted:

- We are currently at Step 1: Engagement. The current process requires 'lines on the map' to be drawn at this stage to enable the dialogue to occur with rights holders and stakeholders;
- The Roundtable is a place for government to hear the non-legal rights of the public and stakeholder interests. There is already a legal requirement to consult with a tenure holder and local governments;
- G. Recknall (MIRR) explained that changes *can* be made to land protections following stakeholder engagement. Section 16s are intended as temporary measures to enable engagement with stakeholders. The process ensures government has time to consider views and forms an administrative protection so that no other arm of government inadvertently registers an interest on title which impacts the integrity of the negotiations;
- Participants queried why Land Act protections were being placed over land areas which were already protected (e.g. Charlie Lake, in the Muskwa Ketchika and at Scoops Landing). This is viewed as impacting the original protection and overstepping MIRR's boundaries. G. Recknall affirmed it could be changed following engagement;



Who are we engaging?

First Nations (BC consultation process)

Rights Holders:

- Tenure holders (overlapping tenure/licences or access issues)
- Local Government

Stakeholders:

- Interest Groups
- General Public

- A First Nation community member queried the outcome of stakeholder engagement processes and felt that First Nations need to be involved every step of the process. He noted the land proposal shared with the community by the Nation's government was not what they sought;
- Regarding internal First Nations engagement with their membership, G. Recknall noted that the more engaged Nations are, the better for discussions. Information gathered at the Roundtables can be provided to BC Government negotiators. Nations are responsible for communicating the

discussions internally with their members. Negotiation occurs on a government to government basis and BC Government cannot comment about Nations' asks and the associated offer;

- Regarding attendance of Ministry staff, FLNRO is jointly supporting the Roundtable with MEMPR and MIRR and will attend the next meeting. MIRR is responsible for the negotiations and strategic approach with First Nations;
- A representative from a First Nation government stated his understanding of government's obligations to negotiate Treaty Land Entitlement associated with Treaty 8. He and First Nations do not want to argue with non-legal stakeholders over land parcels but acknowledge the provincial government does need to consult with the stakeholders and the public;
- The proposed Roundtable Land engagement process was summarized:
 - Only a few Section 17s have been released through the FLNRP website,
 - Several Notices of Intent, Section 16s and Section 17s will be released in packages, and,
 - Land parcel packages will be on the agenda for the next meeting;
- There will be about 100 parcels - over approximately 40,000-48,000 hectares. About 10 – 15 parcels are considered 'priority', based on potential to influence public access a previously established protection; and,
- In response to discussion, a First Nation representative noted respectfully that in balance, First Nations have experienced blocked access where fee simple land had been purchased and eliminated their ability to access other traditional areas beyond.

Northeast Strategic Priorities and Additional Priorities

Northeast Strategic Priorities were reviewed and discussed:

- The Roundtable will treat land identified as potential transfers as the highest priority. This will be a standing topic on each agenda; and,
- The remainder of the topics will rotate and be treated as "information" until additional technical engagement processes are developed. The Ministry and appropriate experts from FLNRO, or other agencies, will attend to speak to those priorities. Caribou policy engagement will be led by FLNRO, likely in a different process which has not yet been defined.

A West Moberly First Nation representative also explained that Southern Mountain Caribou is also a Treaty issue and the subject of a lawsuit. Participants raised the following priorities:

- Moose recovery – is as important as Caribou;
- Caribou should be moved higher on the priority list. Experts should be brought in to hear their thoughts; and,
- Other land uses, for example mining and coal development.

7.0 Next Meeting and Adjournment

The meeting format is dependent on the forthcoming agenda, and information will be sent out to participants in advance to share with their groups and organizations. A meeting summary, list of actions, accountabilities, and timelines will be distributed. The next meeting will be held in a daytime format. Participants asked to receive the participant list and parcel maps before the next meeting.

Action Items:

Item	Individual Responsible	Status	Due
Meeting Summary, Participant List and Actions/Timelines to Participants.	Dale Morgan	In Progress	ASAP
Clarify which of the priority information topics will be on the next agenda, Identify the impacted region (so RT members can invite their appropriate members) Invite speakers.	Dale Morgan	In Progress	October 25
List of Land Parcels and Associated Maps. Land Parcels will be identified as "Priority" to focus first discussion	Dale Morgan		October 31
Meeting agenda, PPT and maps for second meeting	Dale Morgan	In Progress	November 2
Next Meeting – November 21	DM/FLNRO/TJC		

Appendix A - Attendees

Attendees – Stakeholders and First Nations

Name	Title, Organization	Email
Andy Ackerman	NE Stakeholders	ackerman@telus.net
Jim Webb	Policy Advisor, West Moberly First Nation	jwebb@mcentre.net
Laurie McDonald	McDonald Appraisal	mcdonapp@awrn.ca
Matt Preprost	Alaska Highway News	mpreprost@gmail.com
Linda Brady	Halfway River First Nation	lbrady@hrfn.ca
Mike McConnell	Peace River BC Cattlemen Association	mmccconnell@pris.ca
James Little	NE Stakeholders	mackeno@xplornet.ca
Lilia Hansen	City of Fort St. John, Chamber of Commerce	info@fsjchamber.com
Donegal Wilson	BC Snowmobile Federation	dwilson@bcsf.org
Rob Fraser	Mayor, District of Taylor	mayorfraser@districtoftaylor.com
Carol Newsom	CAO, District of Chetwynd	cnewsom@gochetwynd.com
Gerry Paille	BC Wildlife Federation	gpaille@me.com
Barry Holland	North Peace Rod and Gun Club	w.b.holland399@gmail.com
Karen Gooding	Director, Peace River Regional District	Karen.gooding@prrd.bc.ca
Mark Phinney	Outdoor recreation interests	
Dan Rose	Director, Peace River Regional District	Dan.Rose@prrd.bc.ca
Tim Burkhart	Yellowstone to Yukon (Recreational)	tim@y2y.net
Mark Dale	UNBC	dalem@unbc.ca
Brian Stratuliak	Peace River Regional Cattlemen's Association	kiskgelb@pris.ca
Clarence Apsassin	Member, Blueberry River First Nation	cowboyc82@gmail.com
Arthur Chipesia	Member, Blueberry River First Nation	japasa9@gmail.com
Don McPherson	Mayor, Tumbler Ridge	mayor@dtr.ca
Merlin Nichols	Mayor, Chetwynd	mnichols@gochetwynd.com
Sue Clarke	BC Hydro	sue.clarke@bchydro.com
Brad Sperling	Chair (Director), Peace River Regional District	
Glynnis Maundrell	Charlie Lake Conservation Society	glynmaun@gmail.com
John Rowe	Canfor	john.rowe@canfor.com
Ken Wolfe	Council of Forest Industries	ken.wolfe@westfraser.com
Bruce D. Christensen	Councillor, City of Fort St. John	bchristensen@fortstjohn.ca
Dave Heiberg	Councillor, District of Hudson's Hope	dave@hudsonshope.ca
Chris Cvik	Interim CAO, Peace River Regional District	cao@hudsonshope.ca
Wayne Sawchuk	Env-long	wsawchuk@pris.ca

Gwen Johnson	Mayor, District Hudson's Hope	
Jaclyn Gieni	Halfway Graham Com.	Jaclyn.hedges@hotmail.com
C. Allen	FLNRO	cindy.allen@gov.bc.ca
Diana Walls	Mining Association of BC	dwalls@mining.bc.ca
Rob Stevens	Association for Mineral Exploration	rstevens@amebc.ca
Clinton Gould	Louisiana-Pacific	Clinton.gould@lpcorp.com
Dale Suderman	Louisiana-Pacific	Dave.suderman@lpcorp.com
Geoff Recknall	Ministry of Indigenous Relations and Reconciliation	Geoff.Recknell@gov.bc.ca
Dale Morgan	Ministry of Indigenous Relations and Reconciliation	Dale.Morgan@gov.bc.ca
Megan Buckman	Ministry of Indigenous Relations and Reconciliation	Meghan.Buckham@gov.bc.ca
Tara Forest	Ministry of Indigenous Relations and Reconciliation	Tara.Forest@gov.bc.ca
Renee Simard	Ministry of Indigenous Relations and Reconciliation	Renee.Simard@gov.bc.ca
Jennifer Campbell	TJC Consulting	jcampbell@tjcconsulting.ca
Ellen Frisch	TJC Consulting	efrisch@tjcconsulting.ca

Appendix B - Terms of Reference

Terms of Reference – Northeast BC Roundtable

1.0 Purpose and Scope of the Roundtable

Purpose

Creation of a NE Roundtable fulfills recommendations made by Urban Systems to the Ministry of Indigenous Relations and Reconciliation in March 2018. The report recommended the establishment of a Multi-Stakeholder Forum together with specific attributes to ensure its effectiveness.

The Roundtable is a key pillar enabling the BC Government to achieve the six objectives below:

1. Promote good relations with local government, the public and stakeholders.
2. Acknowledge that First Nations participate in the Roundtable as part of a shared interest in collaboration. First Nations are Rights holders and are not considered a “stakeholder” in this process.
3. Provide an engagement process that the public, stakeholders, and Treaty 8 First Nations understand, trust, and support.
4. Minimize avoidable negative impacts from land use decisions.
5. Ensure there is a shared understanding of the engagement process.
6. Support efficient and effective engagement across a wide range of land use initiatives.

The Roundtable is the mechanism to achieve the above objectives.

Scope

The Roundtable will serve as the engagement vehicle to support discussion of the priority topics below and assist the Provincial Government to understand the potentially impacted interests and mitigations during the Status and Research phase of land selections as part of a future land transfer.

Roundtable Priority 1:

- Land parcel review to support future land transfers as part of the Treaty 8 Land Entitlement and Site C Impact Benefit Agreement implementation.

Roundtable Priorities 2 to 6 – For Information:

- Land measures (e.g. creation of protected areas, wildlife measures):
 - Southern Mountain Caribou Strategy and SARA Section 11 Agreement with Canada;
 - Boreal Caribou – Future land use measures;
 - Land measures and collaborative stewardship opportunities as part of Government to Government Agreements;

- Regional Strategic Environmental Assessment Project – Assessment of natural resource development activities in the context of meaningfully exercising Treaty 8 Rights and recommending potential management responses; and,
- Modernizing Land Use Planning – Revision of Fort St. John LRMP.

Treaty Land Entitlement (TLE) Settlement Agreement lands are under review for the following Indigenous Groups: Halfway River, West Moberly, Blueberry River, and Doig River.

2.0 Participation

The Roundtable will have representative participation from interested and impacted stakeholder organizations in NE BC and First Nations. Consistent participation is critical to building trust, a common working relationship and body of common knowledge that is accountable.

Interested and impacted Stakeholder Organizations have been identified as those who participated in the Fall 2017 consultation process led by Urban Systems. Organizations with multiple participants will be asked to collaborate and designate a single core representative and an alternate. Representatives can be identified based on geographic region of interest, role in the organization (e.g. the President) or another mechanism. Representatives may bring up to two additional participants to a Roundtable meeting when their knowledge and expertise related to a particular topic is key to an effective discussion.

3.0 Responsibility of Roundtable Participants

The Roundtable will be an important means for communicating between many stakeholders, the public, and First Nations. The following key responsibilities of the Roundtable participants should be considered:

- **Planning and organization:** Ability to identify priority interests with your organization or individual impacted members and understand and work within the scope of the Roundtable.
- **Communication:** Ability and an interest in participating verbally at meetings and facilitating follow-up within the organization.
- **Curiosity and open-mindedness:** Ability to ask questions to clarify, and exhibit interest in having two-way communication; demonstrate openness in sharing information and keeping people informed.
- **Teamwork:** Ability to work collaboratively with community members to achieve goals and to solicit inputs by genuinely valuing others' ideas and expertise; willingness to learn from others and ability to work in a multi-cultural, multi-ethnic environment; capacity to work with transparency and to build trust in colleagues.

4.0 Roundtable Operation

1. Meeting Notification / Agenda

- A Meeting Agenda and Notification with associated meeting documents will be distributed by email no less than one week prior to each meeting.
- Roundtable meeting dates will be scheduled at the first Roundtable (September 26, 2018) to allow for long-term planning.
- Agendas will be established with input from the Roundtable.
- Effort will be made to distribute meeting materials (e.g. maps) in advance of each meeting to support effective dialogue at the meeting.

2. Facilitation and Attendance

- Meetings will be facilitated by a Contractor responsible to the Province.
- The facilitation style and meeting format may vary depending on the topics and number of attendees.
- Consistent participation is key to building a foundation of trust and openness, so regular attendance by the designated representative is encouraged.
- Provincial Government experts responsible for the key topics will be invited to attend the Roundtable.

3. Participation

- Participation in the Roundtable process is by invitation.
- Representatives or an alternate are invited to attend each Roundtable.
- When an agenda topic requires additional expertise from an organization the representative may bring up to two additional participants.
- Please RSVP to organization to ensure the facility size is appropriate.

5.0 Meeting Operation

Location: Fort St. John and Dawson Creek

Timing: Meeting 1: Evening, maximum 3 hours.

Meeting 2 - 4: Meeting 2 was agreed by the Roundtable to be a daytime session, over a meal, allowing time for driving during daylight hours. A time will be selected between 10 – 4, to align with the breadth of the agenda.

Materials: To be distributed with the meeting agenda at least a week or more prior to the meeting.

Confidentiality: Unless otherwise noted, materials distributed to Roundtable participants may be shared within their stakeholder organization to support engagement and transparency of discussion – but not shared externally.

Media: Roundtable meetings are open to invited participants. Generally, to preserve the ability of participants to engage in a 'safe' manner, media are not to be invited, nor should representatives invite an individual from the media as an alternate. Representatives are further requested to abstain from media commentary on the views expressed at the Roundtable.

6.0 Reporting

To Roundtable participants:

- A meeting record of discussion points and actions will be recorded during each Roundtable and circulated in draft prior to the next Roundtable.
- A follow-up Action/Accountability log will be maintained and circulated to Roundtable participants and utilized as a reporting tool at the following Roundtable.
- Participants attending on behalf of an organization are responsible for maintaining an appropriate reporting mechanism to their membership to support transparency and information sharing.

7.0 Roundtable Deliverables

1. Stakeholder interests and impacts/mitigation summary table will be developed for each topic under review by the Roundtable.
2. Additional deliverables to be discussed and determined during the Roundtables.

8.0 Authority of Roundtable

The Roundtable is established by and accountable through the Ministry of Indigenous Relations and Reconciliation and is managed by the Regional Manager (NE BC).

The Regional Manager (NE BC), MIRR, is accountable to the Minister of Indigenous Relations and Reconciliation.

A Provincial Government team of regional experts from the following Ministries will be available to inform Roundtable engagement process:

- Forest, Lands and Natural Resource Operations and Rural Development (FLNRORD);
- Ministry of Energy, Mines and Petroleum Resources (MEMPR); and,
- Ministry of Environment and Climate Change.

They are responsible for supporting the review of land parcels with MIRR and implementing the land measures (e.g. Land Act s.16 and s.17 protections), participating as experts in Roundtable discussions and responding to Roundtable actions - where policy considerations under their responsibility are on the agenda.

The Provincial Government team of regional experts is coordinated by the Regional Manager (MIRR) who is accountable to ensure that Ministry experts achieve their deliverables/actions associated with the Roundtable.

9.0 Duration of Roundtable

The Roundtables will be scheduled as determined to be appropriate, generally every 4 – 6 weeks, as the agenda and deliverables dictate until March 31, 2019 or such time as a budget and policy decision are made to continue the process.

10.0 Funding

It is recognized that participants are volunteers. At this time, funding for per diems and mileage is not available to Roundtable participants.

11.0 Workplan

Date	Meeting	Objectives/Output Expectations
September 26, 2018	Meeting 1	<ul style="list-style-type: none"> • Affirm Terms of Reference • Code of Conduct - Initiate • Review of Roundtable Process • Background and Status Reports • Establish agenda going forward
November 21, 2018	Meeting 2	<ul style="list-style-type: none"> • Review of land selections • Presentation on Priority Topic - TBD
January 16, 2019	Meeting 3	<ul style="list-style-type: none"> • Report on Actions from Meeting 2 • Review of land selections • Presentation on Priority Topic TBD
February 20, 2019	Meeting 4	<ul style="list-style-type: none"> • Report on Actions from Meeting 3 • Review of land selections • Presentation on Priority Topic - TBD

Appendix C - Code of Conduct

Northeast Roundtable MIRR - Code of Conduct

This Code of Conduct will be used as a foundation for discussions and dialogue during all Roundtable meetings. The following list of core values were discussed at the first Roundtable meeting on September 26, 2018 and support a respectful and collaborative process.

- *Mutual Respect* - Everyone who walks into a Roundtable meeting is here because they share an interest in maintaining a strong community. Please use this opportunity to demonstrate respect for the process and recognize commitment by all participants to the agenda:
 - o open, frank and fruitful discussions in a polite manner;
 - o listen to others, no interruption of speeches; and,
 - o respect of the agreed time schedule and speaking time.

- *Accountability and Scope Management* - The Roundtable has a defined scope. Commitments made to action on topics within the scope will be tracked and included in regular reporting. Topics which fall outside the scope will be identified by the Roundtable Facilitator and will be reported in meeting records for future reference.

- *Transparency* - Sharing information on an open basis wherever possible will facilitate knowledge and increased understanding of issues and topics of interest to participants.

- *Ask questions* - We are committed to working through an interest-based approach and questions help clarify issues and perspectives.

- *Listening is as important as talking* - Taking time to listen to comments at the table and different perspectives will help create greater understanding of the issues and topics.

- *Sharing and openness* - Actively participate. Creating an environment that supports and encourages the sharing of thoughts and collaborative thinking enables opportunities for resolution. Differences in opinion should not be taken personally.

- *Preparedness* - Reading advance materials and identifying questions, ideas or interests to bring forward to meetings will support being heard.



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