

# *Modernized Land Use Planning:* Policy & Guidance Update

Presentation to NE Roundtable  
November 24, 2021



Ministry of  
Forests, Lands, Natural  
Resource Operations  
and Rural Development



# The Land Use Planning Policy & Guidance Strategy

## Step 1: Initiation

- Assess Current Policy
- Research and Engagement

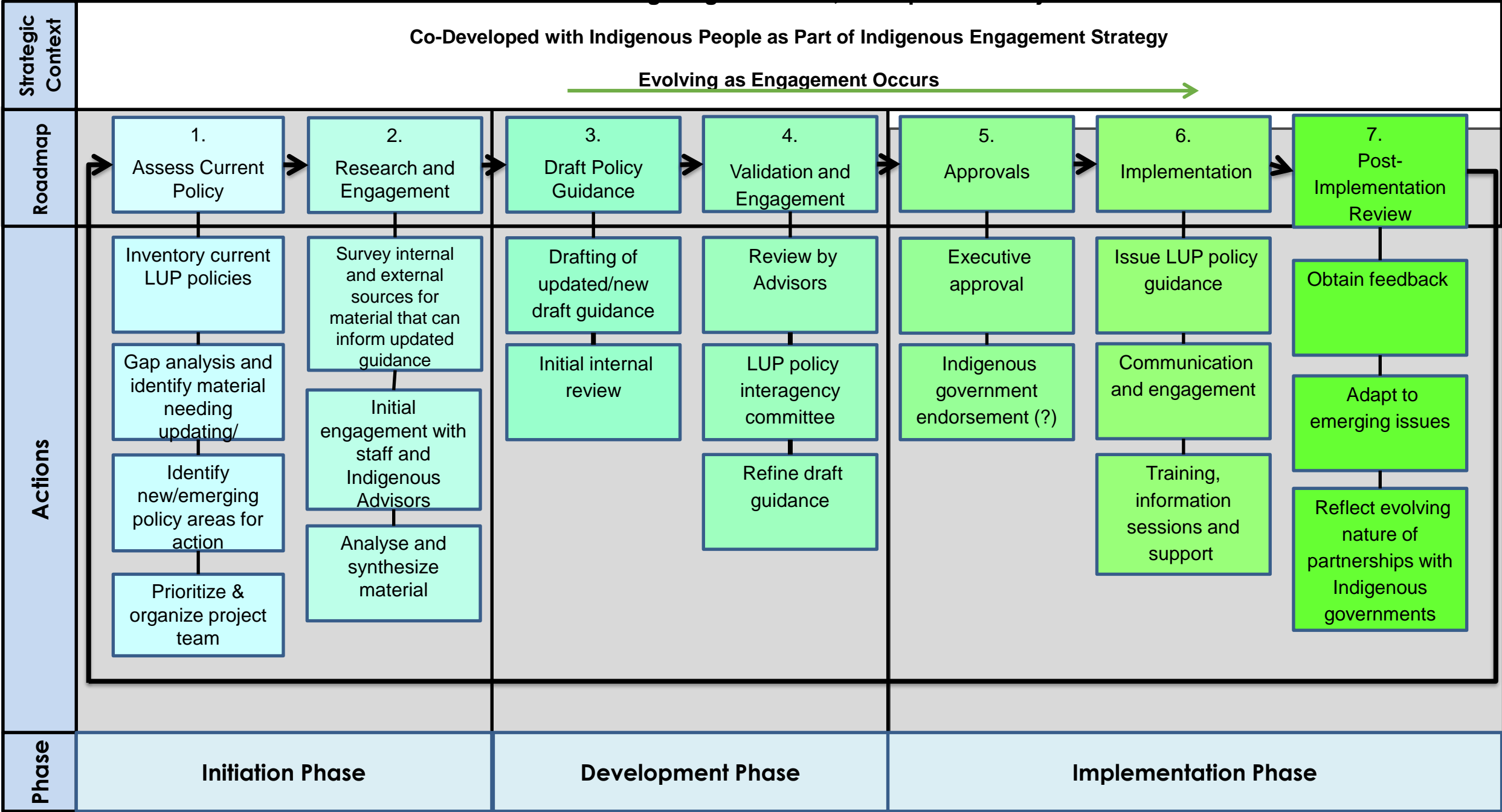
## Step 2: Development

- Draft Policy Guidance
- Validation and Engagement
- Legal review

## Step 3: Implementation

- Approvals
- Implementation
- Post-Implementation Review

Land Use Planning Program Vision, Principles and Objectives





# UNDRIP & the *Declaration* *Act*

## Partnership Approach

- Program and Project levels
- Development and implementation

## Goal → Co-development of Policies & Guidance

### Interim Approach:

- Capacity funding for engagement
- Indigenous Advisors
- Workshops, surveys, focus groups with Knowledge Holders



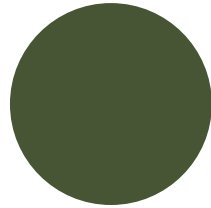
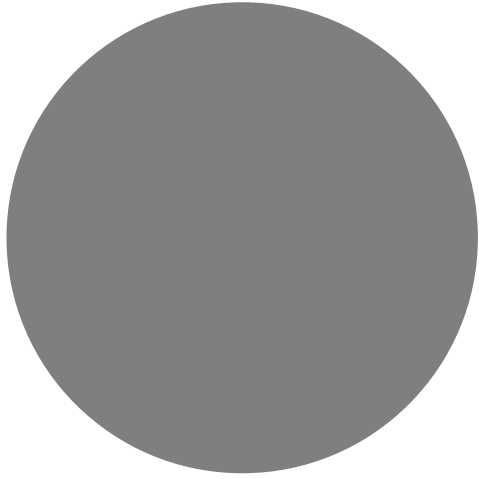
# Three NEW policy guidance documents to support modernized land use planning

- Modernized Land Use Planning: A Guide to Effective Stakeholder Engagement - 2021
- Modernized Land Use Planning: Best Practices for Writing Plan Content – Goals, Objectives, and Strategies - 2021
- Modernized Land Use Planning: A Guide to Giving Legal Effect to Land Use Plan Content



## Current (2021-2022) Focus of Policy & Guidance

- Governance Models and Best Practices for Agreements, Engagement and Collaborative Planning with Indigenous Governments
- How to Consider Climate Change Information in LUP
- How to Consider Science, Local and Indigenous Knowledge in LUP
- Guidance for Socio-Economic & Environmental Analysis (SEEA)



COMPLETED POLICY & GUIDANCE



# A Guide to Effective Stakeholder Engagement

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- New policy!
- Provides an overview of the existing legal tools that can be used to implement land use plans and legal objectives.

Modernized Land Use Planning:  
A Guide to Effective Stakeholder Engagement



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March 2021

Prepared by:  
Resource Planning and Assessment Branch  
Resource Stewardship Division



# Giving Legal Effect to Land Use Planning Content

- New policy!
- Provides an overview of the existing legal tools that can be used to implement land use plans and legal objectives.

Modernized Land Use Planning Guidance:  
Giving Legal Effect to Land Use Plan Content



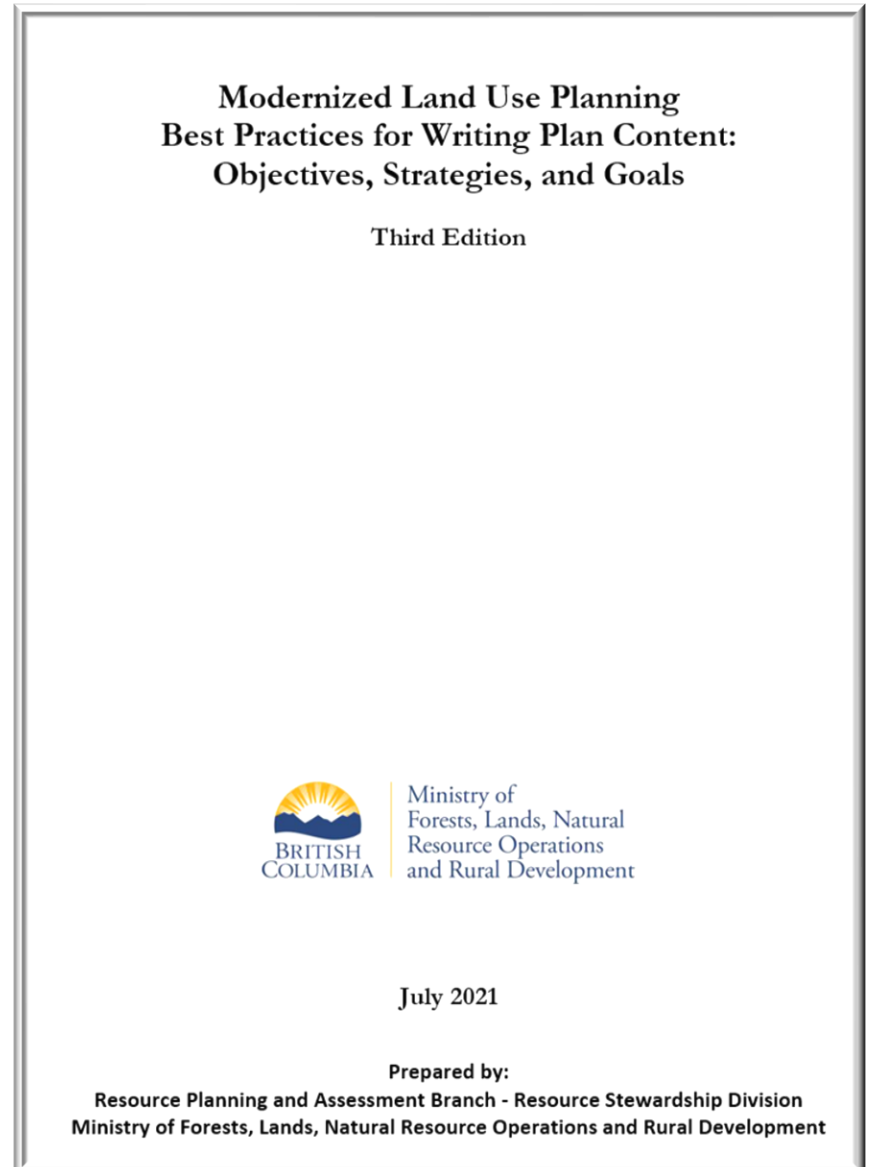
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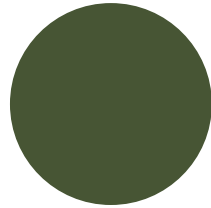
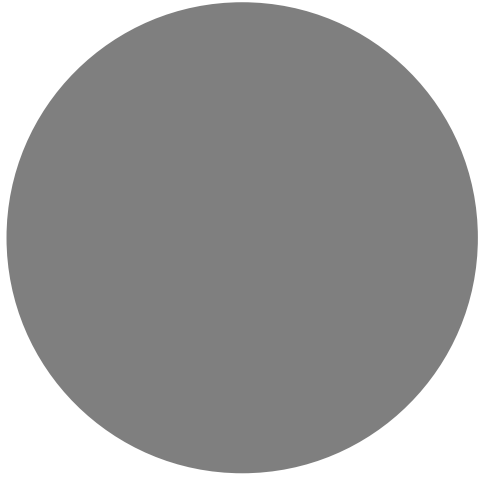
Summer 2021

Prepared by:  
Resource Planning and Assessment Branch  
Resource Stewardship Division  
Ministry of Forests, Lands, Natural Resource Operations and Rural  
Development

# Best Practices for Writing Plan Content: Objectives, Strategies, and Goals

- Update to the 2004, *Guide to Writing Resource Objectives and Strategies*.
- Provides overview of best practices for developing modernized land use planning content (goals, strategies, and objectives)





POLICY & GUIDANCE IN PROGRESS

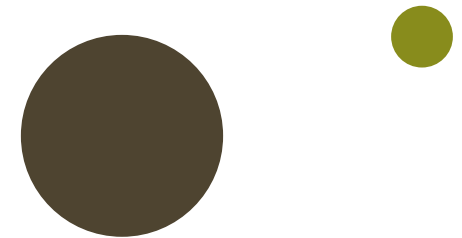


- **Audience:** Regional Project Teams and their First Nation planning partners and decision makers
- **Purpose:** To support the work of regional planning teams at LUP tables on the how to partner with Indigenous governing bodies on Modernized Land Use Plans



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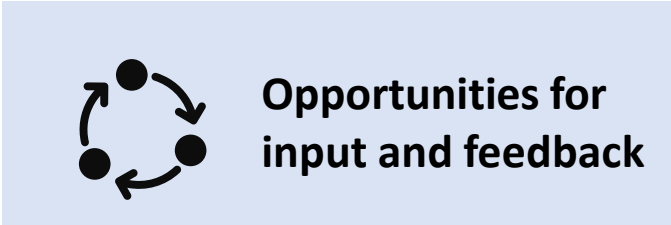
## Governance Models and Best Practices for Agreements, Engagement and Collaborative Planning with Indigenous Governments



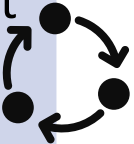
# Next Steps - Governance Models and Best Practices for Agreements, Engagement and Collaborative Planning with Indigenous Governments

Approach:

- Annotated guidance outline
- Contract
- Engagement
- Write guidance



Deliverables
<b>Annotated Guidance Outline</b> Starting point that reflects background material
<b>Contract:</b> Develop scope of work to undertake Governance Models and Best Practices for Agreements, Engagement and Collaborative Planning with Indigenous Governments
<b>Engagement Strategy</b> Co-development approach for engaging Indigenous governing bodies & other stakeholders
<b>Guidance</b> Document prepared for public audiences

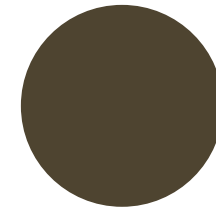


- **Audience:** Regional Project Teams and their First Nation planning partners and decision makers
- **Purpose:** To support the work of regional planning teams at LUP tables on the how to consider Indigenous Knowledge in land use planning processes.



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## Guidance for Considering Indigenous Knowledge in Land Use Planning





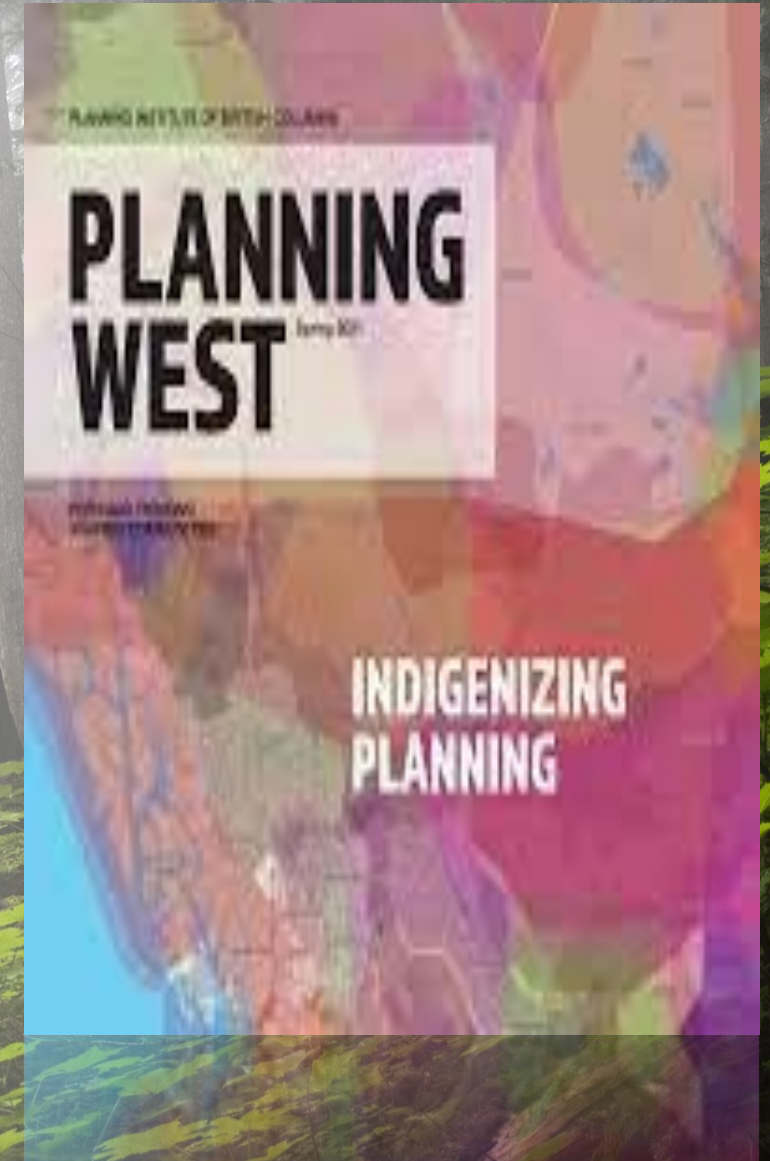
# Guidance for Considering Indigenous Knowledge in Land Use Planning

## Gap Analysis – What has been done?

- Relevant initiatives – [Indigenous Knowledge Project](#), [FREP](#), Forest Analysis Data Management, [CPAS](#)
- Firelight Best Practices report, [EAO guidelines](#)
- [ESI](#), [CSF](#), [T4W](#)

## What are we doing now?

- Data Sharing Agreements
- Example: [Nicola Watershed LUP](#)

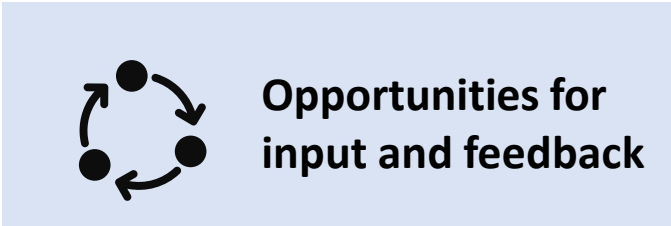




# Next Steps - Indigenous Knowledge

## Scope of Work

Approach:

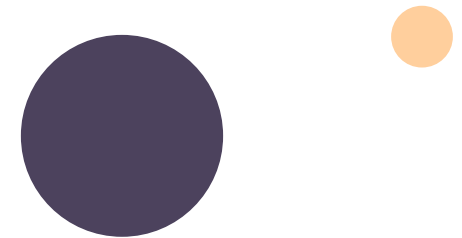
- Work plan
- Annotated guidance outline
- Engagement
- Write guidance



Deliverables
<b>Annotated Guidance Outline</b> Starting point that reflects background material 
<b>Engagement Strategy</b> Co-development approach for engaging Indigenous governing bodies & other stakeholders
<b>Indigenous Engagement</b> 3 workshops (North, South, Coast), facilitation and collation of feedback
<b>Guidance</b> Document prepared for public audiences 

- **Audience:** Regional Project Teams and their First Nation planning partners and decision makers
  - **Purpose:** To support the work of regional planning teams at LUP tables on the integration of CC tools and information into the LUP process
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## Guidance for Considering Climate Change in Land Use Planning







# Guidance for Considering Climate Change in Land Use Planning:

## *Draft Annotated Outline*

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- **Introduction**
  - **Modernized Land Use Planning in BC**
  - **Policy Objectives**
  - **International, National and Provincial Policy Context**
  - **Scale of Planning**
- **Recommended Approach**
  - **Identify Values**
  - **Assemble Information**
  - **Assess Impacts**
  - **Assess Vulnerability**
  - **Develop Adaptation**
- **Actions**
  - **Implement and Monitor Adaptation Actions**
- **Additional Information**
  - **Climate Change and Cumulative Effects**
  - **Communicating Climate Change Information**
  - ***Case Studies and Examples***
  - **Glossary and Abbreviations**
  - **Resources and References**

# Next Steps for Climate Change Scope of Work

## Approach:

- Work plan
- Engagement Strategy
- Indigenous & Stakeholder Engagement
- Write Guidance



**Opportunities for  
input and feedback**

WE ARE HERE



- **Audience:** Regional Project Teams and their First Nation planning partners and decision makers
- **Purpose:** To support informed decision making on the potential effects of new land use management objectives



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## Update to Socio-Economic & Environmental Assessments (SEEAAs)



- Update to the 2007 Guidelines for Socioeconomic and Environmental Assessment, aimed at filling gaps and adapting for MLUP
- It is in phase 3, with a **draft final document expected to be completed by winter 2022**
- Continuous improvement approach supports ongoing feedback and refinement



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## Update to Socio-Economic & Environmental Assessments (SEEAAs)

# Other Policy and Guidance in the HOPPER

- Identifying, Selecting, and Initiating Land Use Plans
- Amending Land Use Plans
- Third Party Funding
- Interim Protection Measures
- Compensation Guidance for Modernized Land Use Plans
- Potential Future Topics in Scope
  - Modernized Land Use Planning and Integrating Cumulative Effects in Decision Making Processes
  - Implementing and Evaluating Modernized Land Use Plans
  - Indigenous Protected and Conserved Areas and Modernized Land Use Plans
  - Best Practices for Considering Outdoor Recreation and Tourism Based Values in Modernized Land Use Planning





# Thank you.

## Questions

**KELLY SIMS**

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*Modernized Land Use Planning:*  
Best Practices for Writing Plan  
Content – Goals, Objectives, and  
Strategies

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# Introduction





# Overview of Guidance

## Modernized Land Use Planning Best Practices for Writing Plan Content: Objectives, Strategies, and Goals

Third Edition



Ministry of  
Forests, Lands, Natural  
Resource Operations  
and Rural Development

July 2021

Prepared by:

Resource Planning and Assessment Branch - Resource Stewardship Division  
Ministry of Forests, Lands, Natural Resource Operations and Rural Development





# Overview of Guidance

## What is it?

- Updated guidance to support Modernized Land Use Planning, developed to:

Reflect current  
priorities

Support meaningful  
engagement and working in  
partnership with Indigenous  
people

- Support the creation of high-quality land use plans that are easy to interpret, implement and monitor

## Who is it for?

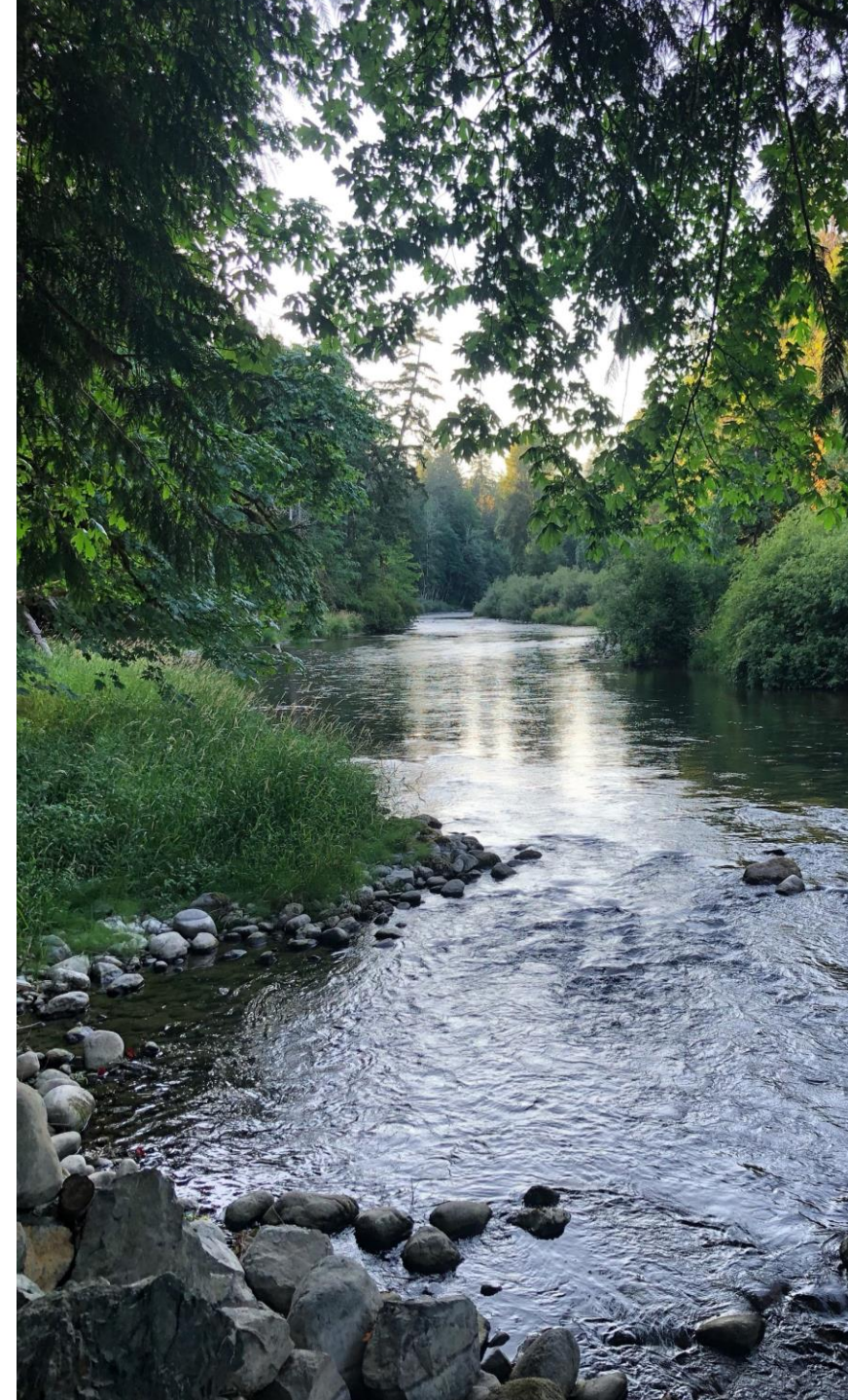
Provincial and Indigenous government staff and  
decision makers working together to develop land  
use plans





# Continuous Improvement

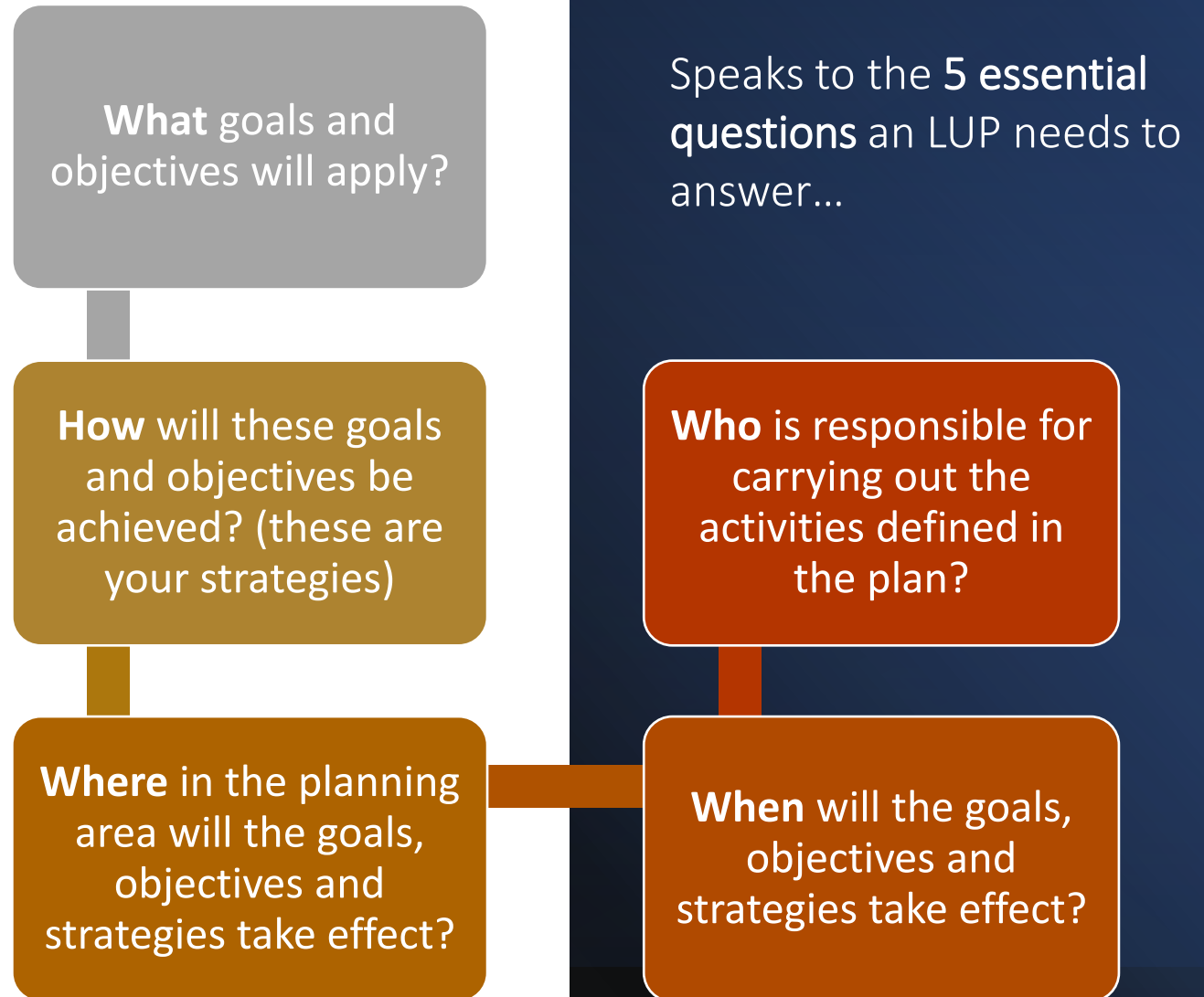
- This document will continue to be developed and refined with feedback from land use planning project teams, Indigenous partners and advisors, and other interested parties
- With implementation of DRIPA, new opportunities for collaboration with Indigenous people will be reflected in the process
- Will continue to work with the First Nations Leadership Council and other Indigenous governments and organizations



# Summary of Guidance

## Chapter 1: Expressing Stewardship Direction

- Goals, Objectives, Strategies, and Land Use Zones





# Chapter 1: Expressing Stewardship Direction

- Goals, Objectives, Strategies, and Land Use Zones

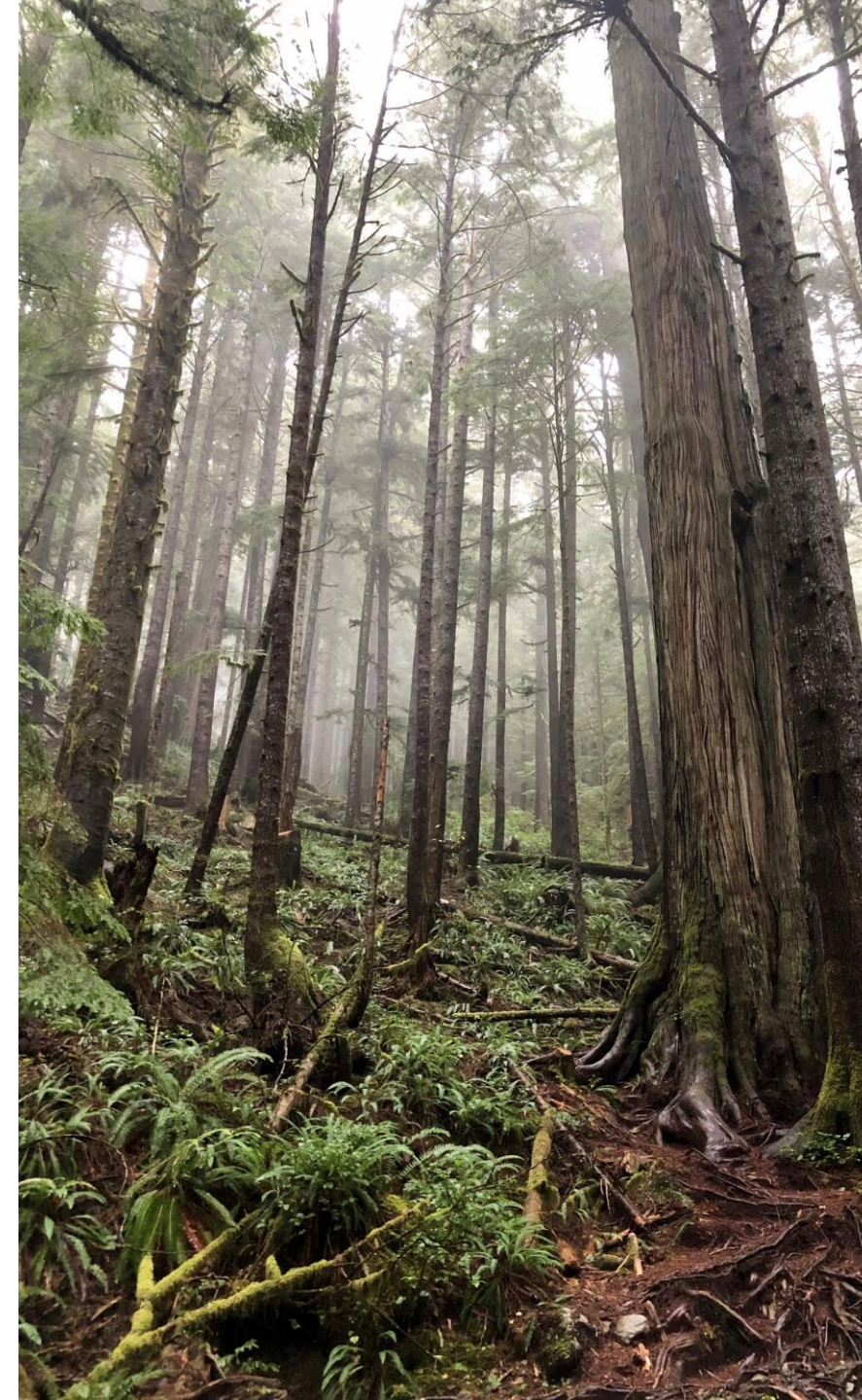
Provides detail on a recommended structure for goals, objectives and strategies, as well as provides examples.



Goals	Objectives	Strategies	Land Use Zones
A desired end state with respect to a specific subject	<b>SMART</b> – specific, measurable, achievable, relevant and time bound	How objectives will be achieved	Tool to achieve geographically specific management direction

## Chapter 2: Summary of the Guidelines – *A Checklist*

✓	1. Say What You Mean	✓	7. Supplement Where Necessary
✓	2. Consider the Planning Environment	✓	8. One Thing at a Time
✓	3. Be Internally Consistent	✓	9. Focus Mainly on the Physical
✓	4. Make Sure it is Achievable	✓	10. Identify Where, When, and Who
✓	5. Setting the Shared Context for Land Use Planning	✓	11. Make it Measurable
✓	6. Distinguish Between Goals, Objectives, and Strategies	✓	12. Provide Detail (as appropriate)



## Chapter 3: Write Clearly

- Guideline 1: Say What You Mean

Use action verbs

Ex. protect, increase, retain,  
conserve, versus *acknowledge*,  
*address*, etc.

Use words that communicate  
commitment

Ex. will or shall, versus *should*

Other good drafting habits

Ex. active vs. passive voice,  
avoiding repetition and  
wordiness, etc.



# Chapter 4: Look Up, Look Down, Look Within

Successful land use plans:

## Look Up

Informed by provincial and Indigenous legal, policy and land use direction

## Look Down

Informed by existing local provincial and Indigenous plans, and operational plans

## Look Within

Internally consistent

## Are Achievable

Legally, technically, financially, and administratively implementable





## Chapter 4: Look Up, Look Down, Look Within

- Guideline 2: Consider the Planning Environment

Provincial  
Statutes and  
Regulations

Indigenous  
Laws

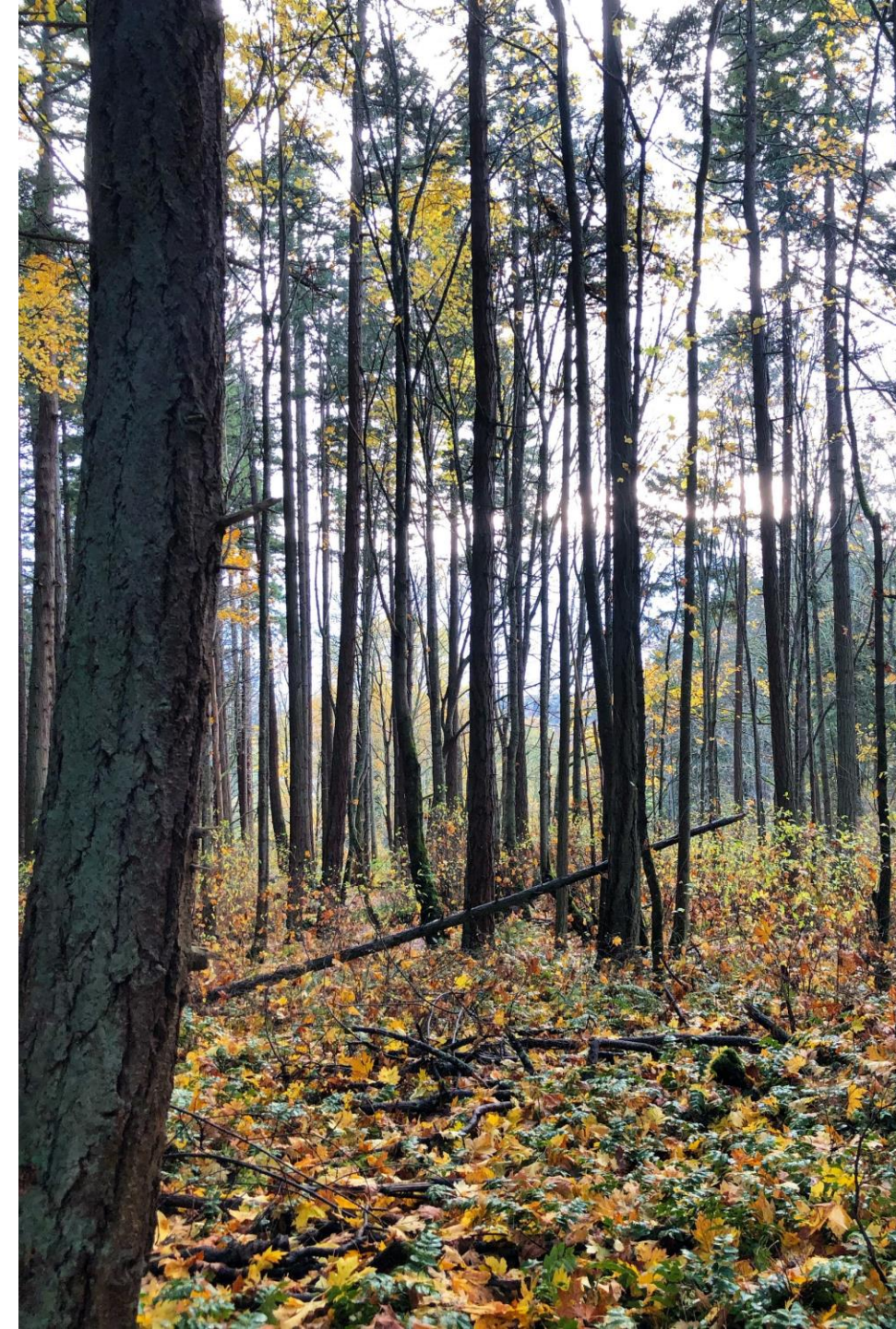
Principles and  
Policies

Programs and  
Policies

Regional  
Strategies and  
Initiatives

Consider Plans  
'Above'

Consider Plans  
'Below'





# Chapter 4: Look Up, Look Down, Look Within

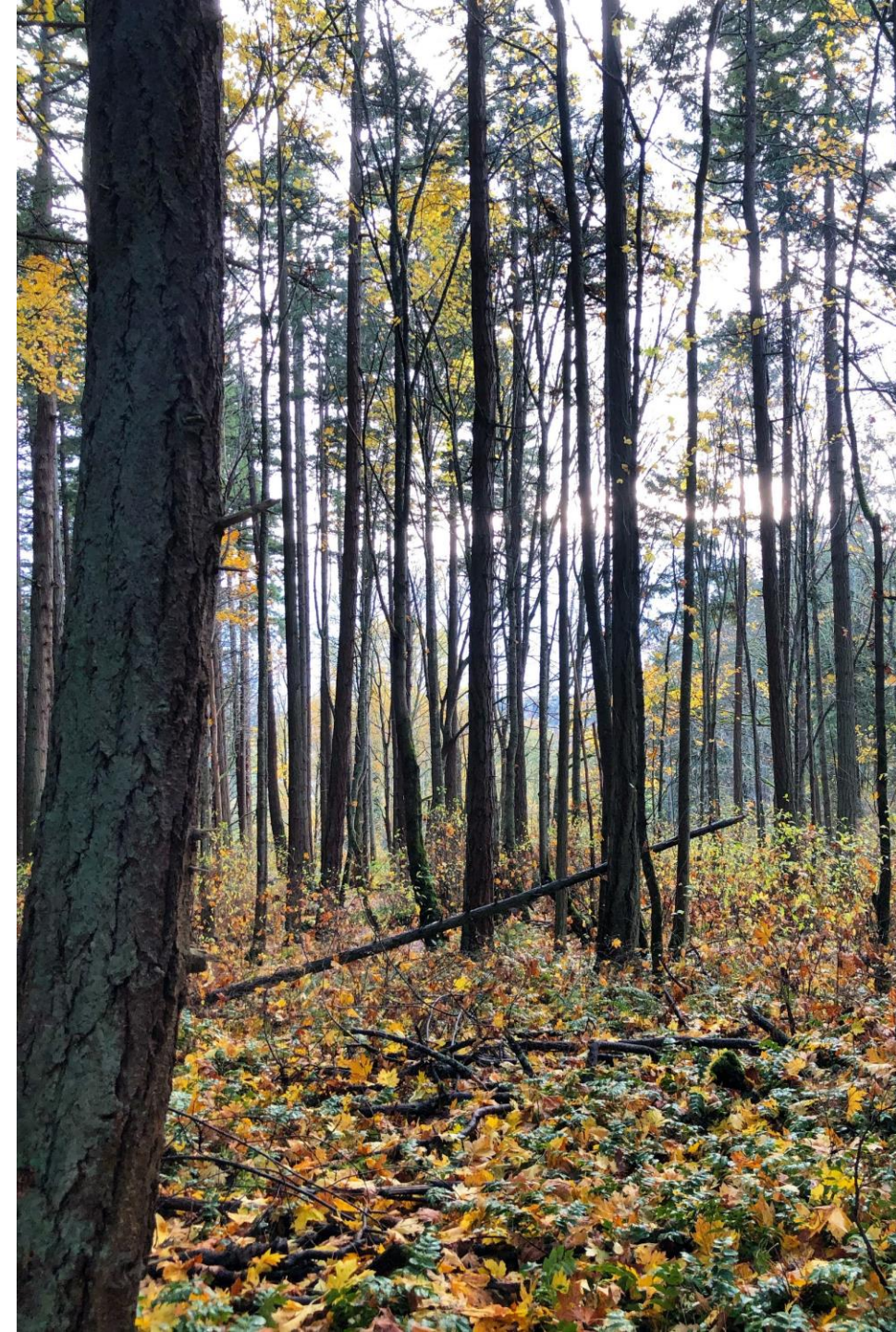
## ◦ Guideline 3: Be Internally Consistent

### **Preventing Conflicts**

- Identify common values and shared responsibility early in process
- Early and ongoing collaboration with First Nations
- Early engagement of stakeholders and public
- Identification of trade offs

### **Drafting Objectives that are Consistent**

- Objectives should be written to work together to achieve an overall aim





# Chapter 4: Look Up, Look Down, Look Within

- Guideline 4: Make Sure it is Achievable

## Technically

Must be technically possible, and cannot include unrealistic direction

## Financially

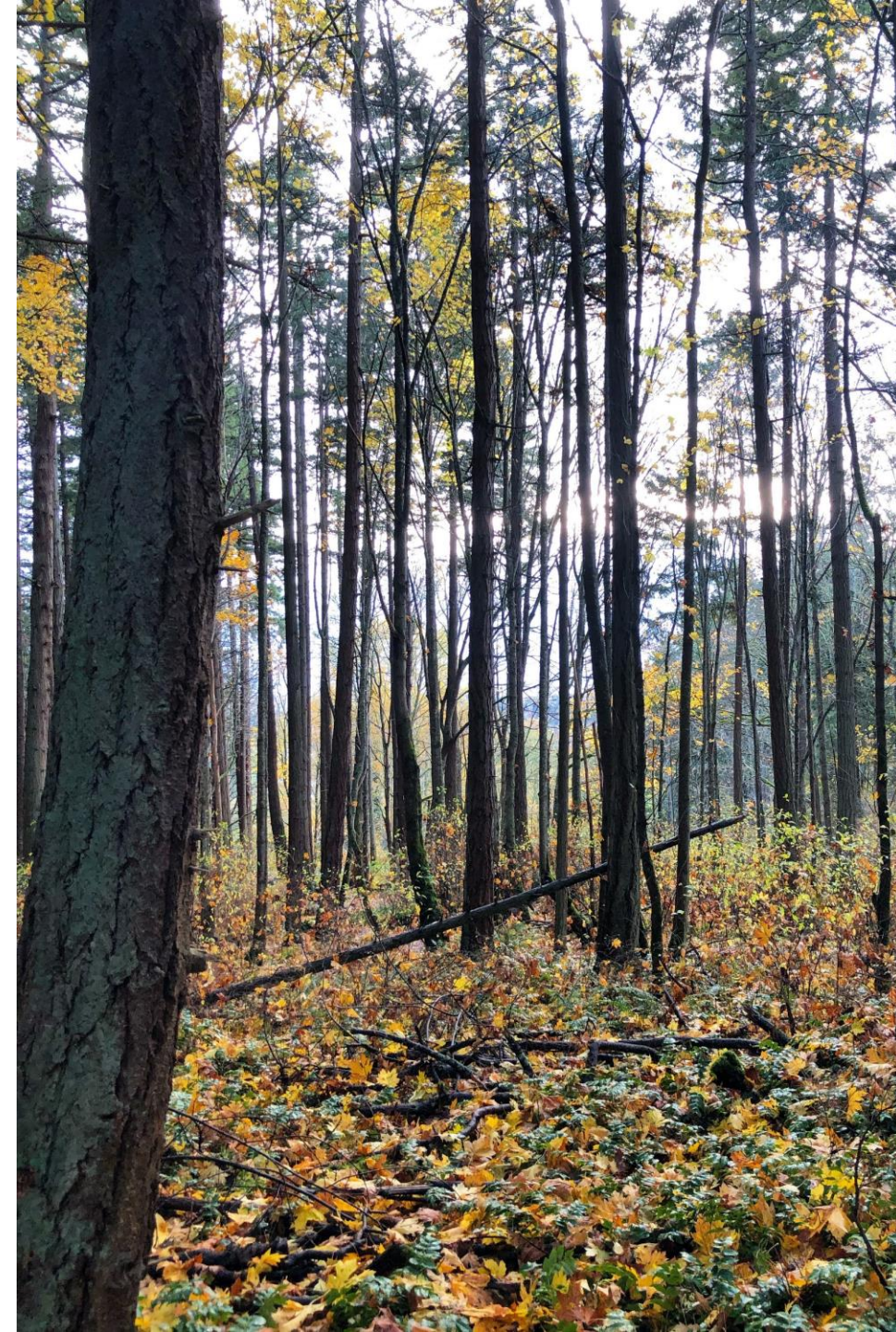
Financially realistic with adequate budget and resources for implementation

## Administratively

Must work within the reality of previous land and resource decisions

## Legally

Consider making plan content legally achievable through “legal land use objectives”





## Chapter 5: Available Tools to Express Land Use Management Direction

- Guideline 5: Setting the Shared Context for Land Use Planning

### **Need for thorough Issues Analysis**

- Issues represent both problems and unrealized opportunities
- Developing a good list of issues and analyzing their symptoms and underlying causes leads to appropriate and well-worded objectives and strategies.





## Chapter 5: Available Tools to Express Land Use Management Direction

- Guideline 6: Distinguish Between Goals, Objectives, and Strategies

**A common weakness in plan preparation can be:**

- Objectives that read more like goals
- Strategies that read like objectives
- A failure to provide sufficiently prescriptive strategies



# Chapter 5: Available Tools to Express Land Use Management Direction

- Guideline 7: Supplement Where Necessary

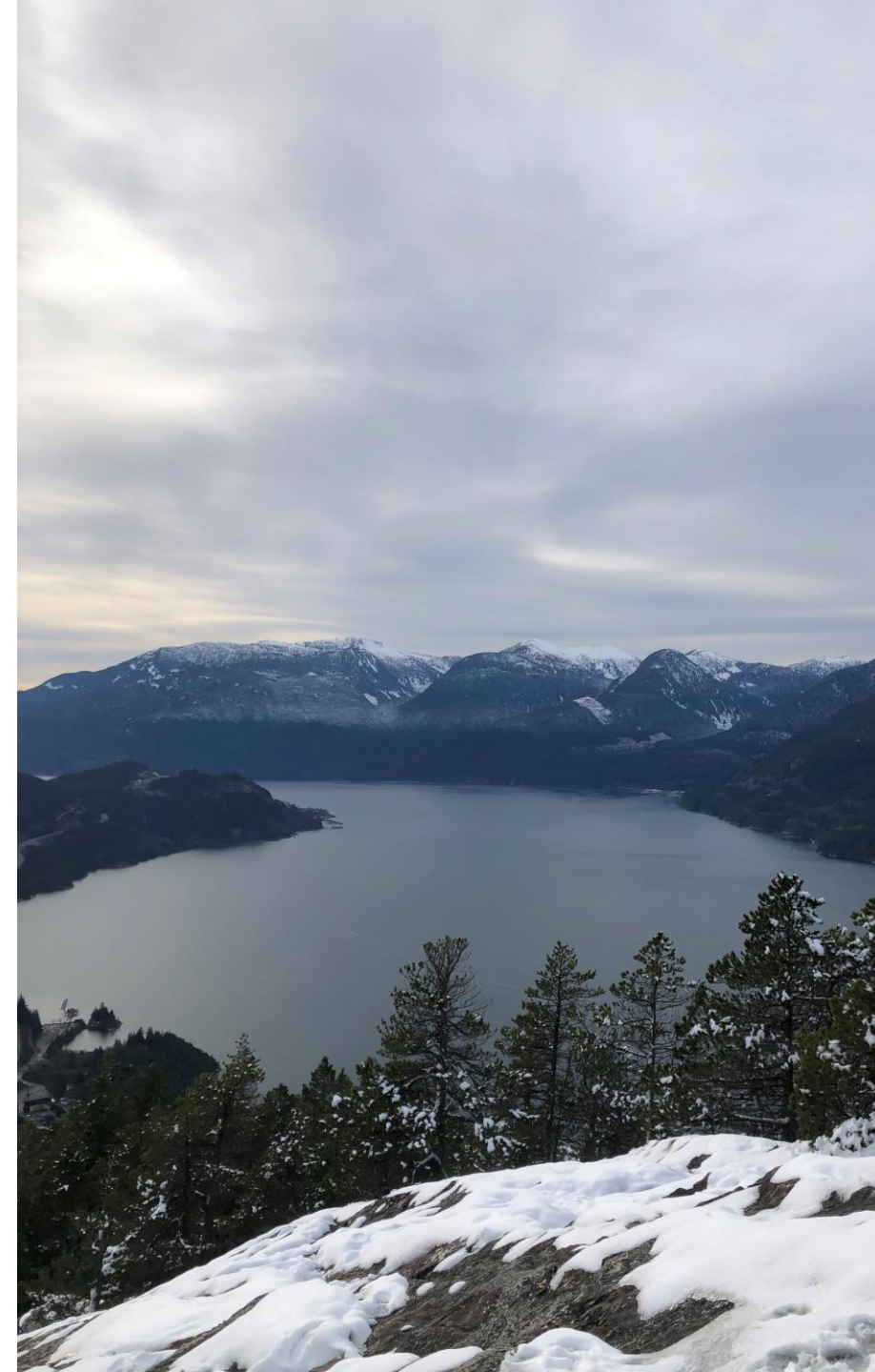
**Additional descriptions of desired future condition can help clarify the plan's intended meaning.**

**Statements can be generated for:**

- Entire planning area, class of lands or resources within it, or for individual locations
- Expressing management intent for desired future conditions beyond the life of a plan

**Can also include:**

- Graphics, illustrations, GIS modelled renderings





## Chapter 6: Make it Clear, Tangible, and Specific

### ○ Guideline 8: One Thing at a Time

**Very general or all-encompassing value, resource or land use activity headings should be avoided to prevent a loss of focus.**

- Best to break up broad concepts into their component parts

### ○ Guideline 9: Focus Mainly on the Land

**Implementable land use plans will be those that have built on the cross-cultural sharing and values on the land that honour the spiritual, cultural, and biophysical to define future on-the-ground resource management expectations.**





## Chapter 6: Make it Clear, Tangible, and Specific

- Guideline 10: Identify Where, When, and Who

### Where

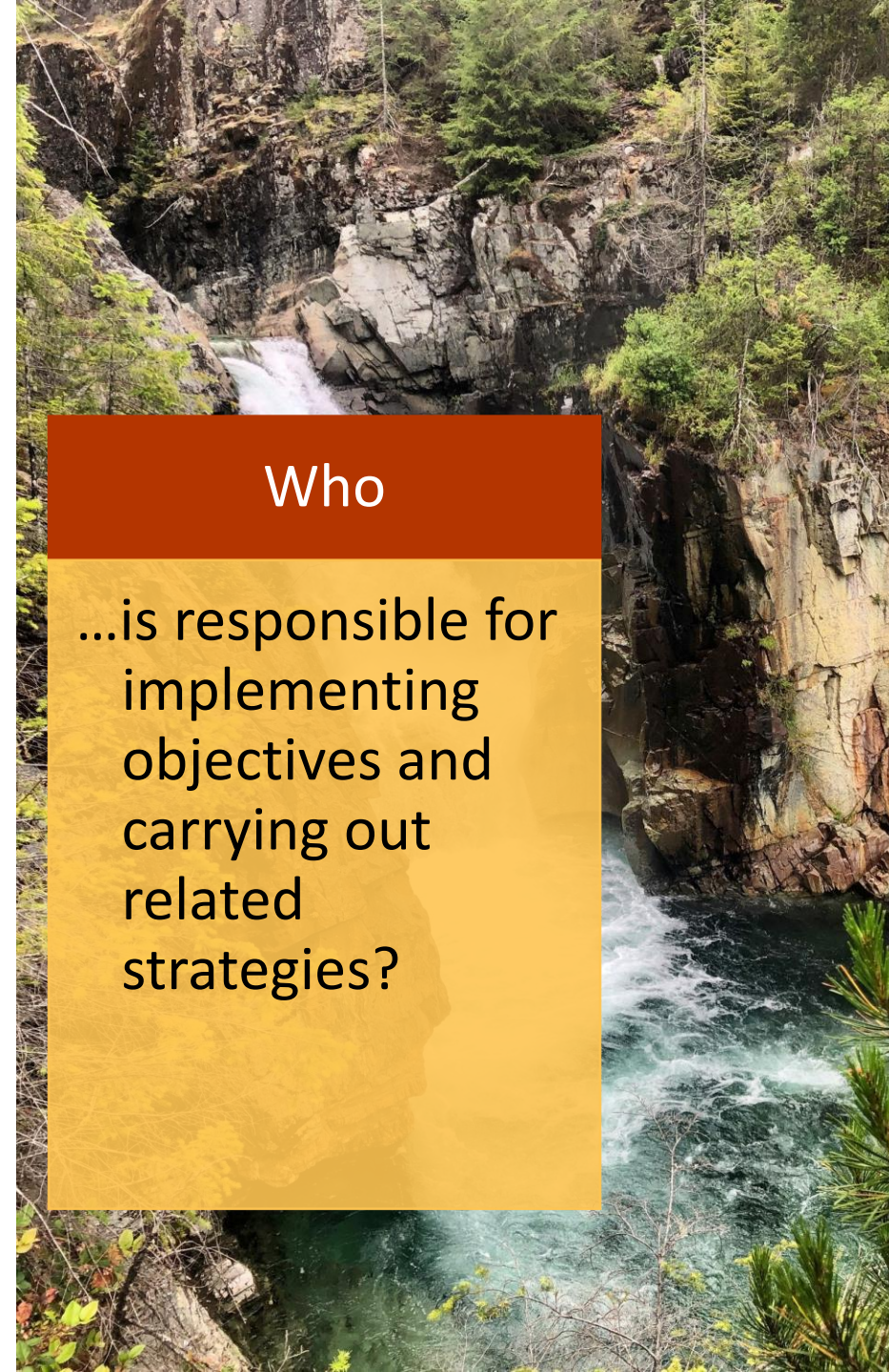
...do resource management and land use activity prescriptions apply?

### When

...do objectives and strategies apply to the lifespan of the plan?  
...at certain times?  
...following a certain activity?

### Who

...is responsible for implementing objectives and carrying out related strategies?





## Chapter 6: Make it Clear, Tangible, and Specific

- Guideline 11: Make it Measurable

Write resource objectives to include a **threshold** or **target**

Include a **target** in an associated strategy

Identify an **indicator** and a **quantifiable threshold** or target that will be used for plan monitoring purposes



## Chapter 6: Make it Clear, Tangible, and Specific

- Guideline 12: Provide Detail

***Determining the level of detail to include can be one of the biggest challenges of land use planning.***

**Factors to consider...**





# Resources at End of Guidance

- Glossary
- Additional Reading
- Appendix 1 – Land Use Planning in BC
- Appendix 2 – Provincial Resource Planning Hierarchy
- Appendix 3 – Plan Implementation and Monitoring
- Appendix 4 – Procedures for Establishing Objectives
- Appendix 5 – Trouble-Shooting Guide
- Appendix 6 – Verbs Commonly Used in Resource Objectives and Strategies





# Thank you.

## Questions?

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